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## Conference of the Parties serving as the meeting of the Parties to the Paris Agreement

### Sixth session

Baku, 11–22 November 2024

Agenda item 9(a)

### Matters relating to adaptation

### Global goal on adaptation

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### Proposal by the President

### Draft decision -/CMA.6

## Global goal on adaptation

*The Conference of the Parties serving as the meeting of the Parties to the Paris Agreement,*

*Recalling* Article 7 of the Paris Agreement, in particular paragraph 1, which provided for the establishment of the global goal on adaptation of enhancing adaptive capacity, strengthening resilience and reducing vulnerability to climate change with a view to contributing to sustainable development and ensuring an adequate adaptation response in the context of the temperature goal referred to in Article 2, paragraph 1, of the Agreement,

*Also recalling* relevant provisions and principles of the Convention and the Paris Agreement,

*Further recalling* decision 2/CMA.5, in particular paragraph 30, which notes with concern that the adaptation finance gap is widening,

1. *Welcomes* the convening<sup>1</sup> by the Chairs of the subsidiary bodies of technical experts to assist in the technical work under the United Arab Emirates–Belém work programme on indicators for measuring progress achieved towards the targets referred to in paragraphs 9–10 of decision 2/CMA.5, including reviewing and refining the compilation and mapping of existing indicators relevant to measuring that progress;
2. *Notes with appreciation* the work of the secretariat in supporting activities under the United Arab Emirates–Belém work programme to date;
3. *Acknowledges with appreciation* the significant progress made by the experts referred to in paragraph 1 above in their work on indicators under the United Arab Emirates–Belém work programme, noting the time constraints faced in the delivery of the refined mapping of indicators prior to the sixth session of the Conference of the Parties serving as the meeting of

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<sup>1</sup> As per documents FCCC/SBSTA/2024/7, para. 43, and FCCC/SBI/2024/13, para. 81.

the Parties to the Paris Agreement and the time and effort the experts contributed to the mapping;

4. *Welcomes* the contribution of the Adaptation Committee to the compilation and mapping referred to in paragraph 1 above;<sup>2</sup>

5. *Expresses appreciation* to the Governments of Bhutan and Egypt for hosting the workshops on matters related to the United Arab Emirates–Belém work programme held in Thimphu from 15 to 17 May 2024<sup>3</sup> and in Sharm el-Sheikh from 8 to 9 October 2024<sup>4</sup> respectively;

6. *Takes note* of the report by the secretariat on the workshop held in Sharm el-Sheikh referred to in paragraph 5 above, including the refined mapping prepared by the experts referred to in paragraph 1 above, and *notes* that the report<sup>5</sup> was published late in the pre-session period;

7. *Requests* the secretariat to make the informal progress reports that were prepared by the experts referred to in paragraph 1 above prior to the sixth session of the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement available on the UNFCCC website;

8. *Recalls* paragraph 39 of decision 2/CMA.5 and the request of the subsidiary bodies<sup>6</sup> for their Chairs to convene technical experts to assist in reviewing and refining the compilation and mapping referred to in paragraph 1 above and, as needed, developing new indicators for measuring progress achieved towards the targets referred to in paragraphs 9–10 of decision 2/CMA.5 and *confirms* that the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement will decide on a final list of indicators at its seventh session (November 2025);

9. *Emphasizes* the importance of ensuring geographical and gender balance among the experts referred to in paragraph 1 above working across the targets referred to in paragraphs 9–10 of decision 2/CMA.5;

10. *Recognizes* that further guidance is required for the experts referred to in paragraph 1 above and *requests* the Chairs of the subsidiary bodies to invite the experts to:

(a) Ensure that they apply common approaches and methodologies as they continue their work on refining the indicators referred to in paragraph 1 above and developing new indicators under the United Arab Emirates–Belém work programme on the basis of the criteria referred to in paragraph 17 below, as appropriate;

(b) Enhance collaboration among the experts working across both the thematic and the dimensional targets<sup>7</sup> with a view to identifying synergies, and facilitate contributions by experts from all geographical regions across all the targets;

(c) Prioritize reducing the number of global indicators in the next stage of their work, keeping indicators that reflect overarching trends and common challenges related to adaptation efforts across countries;

(d) Develop, if needed, or identify from the compilation and mapping referred to in paragraph 1 above indicators for enabling factors for the implementation of adaptation action, including means of implementation;

11. *Encourages* engagement with official statistical bodies at the national, regional and global level in order to remain apprised of other relevant frameworks for indicators;

12. *Also encourages* ongoing dialogue among Parties, experts and other stakeholders to support the refinement of existing and development of new indicators taking into account the guidance referred to in paragraph 10 above and the criteria referred to in paragraph 17 below

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<sup>2</sup> As per documents FCCC/SBSTA/2024/7, para. 42, and FCCC/SBI/2024/13, para. 80.

<sup>3</sup> Decision 2/CMA.5, para. 43.

<sup>4</sup> As per documents FCCC/SBSTA/2024/7, para. 51, and FCCC/SBI/2024/13, para. 89.

<sup>5</sup> FCCC/SB/2024/6.

<sup>6</sup> FCCC/SBSTA/2024/7, para. 43, and FCCC/SBI/2024/13, para. 81.

<sup>7</sup> Referred to in paras. 9 and 10 respectively of decision 2/CMA.5.

and *invites* the organization of regular dialogues and workshops, as needed, over the next year to review the progress of the refinement and development of indicators, including for means of implementation;

13. *Requests* the Chairs of the subsidiary bodies to organize a hybrid workshop under the United Arab Emirates–Belém work programme, to take place prior to the sixty-second sessions of the subsidiary bodies (June 2025), to facilitate the work of the experts referred to in paragraph 1 above;

14. *Also requests* the secretariat to prepare and publish a summary report on the workshop referred to in paragraph 13 above no later than six weeks prior to the sixty-second sessions of the subsidiary bodies;

15. *Emphasizes* the importance of including traditional knowledge, knowledge of Indigenous Peoples and local knowledge systems in work under the United Arab Emirates–Belém work programme;

16. *Notes* that national adaptation plans are one of the important channels via which the targets referred to in paragraphs 9–10 of decision 2/CMA.5 could be achieved;

17. *Recalls* the criteria<sup>8</sup> for potential indicators set out in the conclusions of the subsidiary bodies at their sixtieth sessions and *identifies* the following additional criteria for possible consideration by the experts referred to in paragraph 1 above, as appropriate:

(a) The measurability and availability of data enabling the transparent monitoring of progress;

(b) The ability to use data that are already available or can be easily collected by countries, including data from international databases and standardized reporting practices;

(c) The use of metrics where baselines exist;

(d) The relevance to multiple thematic targets;

(e) Outcome and output orientation;

18. *Recalls* paragraph 16 of decision 2/CMA.5 and *reiterates* that no additional reporting burden should be placed on Parties through the implementation of the United Arab Emirates Framework for Global Climate Resilience;

19. *Decides* that the final outcome of the United Arab Emirates–Belém work programme should support an assessment of progress towards achieving the targets referred to in paragraphs 9–10 of decision 2/CMA.5 and be consistent with Article 7, paragraph 1, of the Paris Agreement and the temperature goal referred to in Article 2 of the Paris Agreement;

20. *Also decides* that, noting the need to avoid placing an additional reporting burden on Parties, the final outcome of the United Arab Emirates–Belém work programme may include a manageable set of no more than 100 indicators that:

(a) Are globally applicable with a view to informing an analysis of relevant global trends;

(b) Constitute a menu that captures various contexts of adaptation action, enabling Parties to choose which indicators they will report on in the light of their national circumstances;

(c) Are designed to enable assessment of progress towards achieving the different components of the targets referred to in paragraphs 9–10 of decision 2/CMA.5;

21. *Further decides* that the final outcome of the United Arab Emirates–Belém work programme should include, where applicable:

(a) Information on the intended purpose of and potential data sources for each of the indicators referred to in paragraph 26(b) below, as well as the mechanisms needed to develop data standards for each indicator;

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<sup>8</sup> See documents FCCC/SBSTA/2024/7, para. 41, and FCCC/SBI/2024/13, para. 79.

- (b) Outcome and output indicators for the thematic targets;
  - (c) Qualitative, quantitative, input, output, outcome, impact and process indicators, including existing and new ones;
  - (d) Indicators that capture information pertaining to, inter alia, social inclusion, Indigenous Peoples, participatory processes, human rights, gender equality, migrants, children and young people, and persons with disabilities;
  - (e) Indicators that are relevant to specific ecosystems,<sup>9</sup> and highlight them, where appropriate, to Parties with similar geographical conditions;
  - (f) Indicators that reflect the unique vulnerabilities of children to climate change impacts across the thematic targets and, potentially, cross-cutting indicators related to education and the health of children and young people;
  - (g) Quantitative and qualitative indicators for enabling factors for the implementation of adaptation action, including means of implementation;
22. *Decides* that the final outcome of the United Arab Emirates–Belém work programme should constitute a source of input,<sup>10</sup> including through reporting by Parties, for the technical phase of the global stocktake by specifying a way to structure and inform the assessment of progress in adaptation;
23. *Confirms* that the indicators under the United Arab Emirates–Belém work programme should allow for the aggregation of information to support the global stocktake and that the assessment of progress in adaptation based on the indicators should be for all countries, including the least developed countries and small island developing States;
24. *Reaffirms* that efforts made by Parties towards achieving the targets referred to in paragraphs 9–10 of decision 2/CMA.5 shall be made in a manner that is country-driven, voluntary and in accordance with national circumstances, take into account sustainable development and poverty eradication, and not constitute a basis for comparison between Parties<sup>11</sup> and *emphasizes* that reporting on the indicators is voluntary;
25. *Urges* the establishment of a clear timeline for outputs from the experts referred to in paragraph 1 above;
26. *Requests* the Chairs of the subsidiary bodies to invite the experts referred to in paragraph 1 above to:
- (a) Commence their work on further refining the indicators, addressing gaps and developing new indicators, as needed, immediately after the sixth session of the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement;
  - (b) Produce a consolidated list of indicator options for Parties, including metadata, where available, and a progress report, to be published no later than four weeks prior to the sixty-second sessions of the subsidiary bodies for consideration at those sessions;
  - (c) Finalize and submit their inputs to the technical reports,<sup>12</sup> including their recommendations on the use of indicators, to the secretariat in time to enable the issuance of the reports no later than four weeks prior to the sixty-second sessions of the subsidiary bodies to allow adequate time for review by Parties and publication prior to the workshop to be held in conjunction with the sixty-second sessions of the subsidiary bodies;<sup>13</sup>
27. *Also requests* the secretariat to publish the outputs referred to in paragraph 26(b–c) above prior to the sixty-second sessions of the subsidiary bodies;
28. *Recalls* paragraph 38 of decision 2/CMA.5 and *affirms* that the agenda item on matters relating to the global goal on adaptation is a standing agenda item and will continue to be included in the agendas for the sixty-fourth (June 2026) and subsequent sessions of the

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<sup>9</sup> See decision 2/CMA.5, para. 9(d).

<sup>10</sup> See decision 19/CMA.1, para. 37.

<sup>11</sup> Decision 2/CMA.5, para. 11.

<sup>12</sup> See documents FCCC/SBSTA/2024/7, para. 47, and FCCC/SBI/2024/13, para. 85.

<sup>13</sup> See documents FCCC/SBSTA/2024/7, para. 54, and FCCC/SBI/2024/13, para. 92.

subsidiary bodies and the eighth (November 2026) and subsequent sessions of the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement, unless otherwise specified by the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement;

29. *Decides* to launch the Baku Adaptation Road Map with the aim of advancing progress in line with Article 7, paragraph 1, of the Paris Agreement and supporting the implementation of the elements outlined in paragraph 38 of decision 2/CMA.5 and *requests* the subsidiary bodies to develop modalities for work under the Road Map;

30. *Establishes* the Baku high-level dialogue on adaptation, to be convened on the margins of each session of the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement by the President of that session and the President of the previous session with the aim of identifying ways of enhancing the implementation of the United Arab Emirates Framework for Global Climate Resilience;

31. *Requests* the President of the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement to report on the outcomes of the dialogue referred to in paragraph 30 above at the relevant session of the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement;

32. *Notes* that a limited number of submissions<sup>14</sup> on matters related to paragraph 38 of decision 2/CMA.5 were received prior to the sixty-first sessions of the subsidiary bodies and *invites* Parties to submit views on those matters and on the modalities for work under the Baku Adaptation Road Map via the submission portal<sup>15</sup> by 31 March 2025;

33. *Emphasizes* the importance of the exchange of knowledge, experience and information and sharing of best practices pertaining to the targets referred to in paragraphs 9–10 of decision 2/CMA.5, including through the work of the Adaptation Committee, the Least Developed Countries Expert Group, the Facilitative Working Group of the Local Communities and Indigenous Peoples Platform and other constituted bodies, and the Nairobi work programme on impacts, vulnerability and adaptation to climate change, and at other adaptation forums;

34. *Calls on* Parties to update their adaptation communications and prepare their biennial transparency reports taking into account the United Arab Emirates Framework for Global Climate Resilience and *requests* the secretariat to review progress towards achieving the targets referred to in paragraphs 9–10 of decision 2/CMA.5 and report on its findings in the synthesis report to be prepared as part of the second global stocktake;<sup>16</sup>

35. *Recognizes* the importance of building on the best available science, including by collaborating with the Intergovernmental Panel on Climate Change and other organizations, for providing information relevant to facilitating the implementation of the United Arab Emirates Framework for Global Climate Resilience, including in relation to the targets referred to in paragraphs 9–10 of decision 2/CMA.5; for developing indicators, metrics and methodologies; and for identifying adaptation capacity gaps and challenges and the needs of developing countries;

36. *Welcomes* the decision of the Intergovernmental Panel on Climate Change in which it agreed on a distinct product revising and updating its 1994 *IPCC Technical Guidelines for Assessing Climate Change Impacts and Adaptations*, including adaptation indicators, metrics and methodologies to be scoped, developed and reviewed and that should be considered for approval and acceptance in conjunction with the contribution of Working Group II and published as a separate product in its seventh assessment cycle;<sup>17</sup>

37. *Invites* the Chair of the Subsidiary Body for Scientific and Technological Advice to organize, in collaboration with the Intergovernmental Panel on Climate Change, a special

<sup>14</sup> As per documents FCCC/SBSTA/2024/7, para. 31, and FCCC/SBI/2024/13, para. 69.

<sup>15</sup> <https://www4.unfccc.int/sites/submissionsstaging/Pages/Home.aspx>.

<sup>16</sup> See decision 19/CMA.1, para. 37.

<sup>17</sup> Intergovernmental Panel on Climate Change decision IPCC-LX-9.

event to be held at the sixty-second sessions of the subsidiary bodies to provide an update on the ongoing work of Working Group II of the Intergovernmental Panel on Climate Change;

38. *Decides* to undertake the review of the United Arab Emirates Framework for Global Climate Resilience<sup>18</sup> after the second global stocktake and to initiate consideration of the terms of reference for the review after the completion of the United Arab Emirates–Belém work programme;

39. *Requests* the subsidiary bodies to continue consideration of paragraph 38 of decision 2/CMA.5, focusing on matters related to, inter alia, paragraph 38(a–e) of decision 2/CMA.5, at their sixty-second sessions;

40. *Recognizes* that both incremental and transformational adaptation approaches are essential for protecting the well-being of people and the planet, for saving lives and livelihoods and for implementing the United Arab Emirates Framework for Global Climate Resilience with a view to achieving the global goal on adaptation;

41. *Takes note* of the technical paper prepared by the secretariat on transformational adaptation<sup>19</sup> and *requests* the subsidiary bodies to continue consideration thereof at their sixty-second sessions;

42. *Requests* the secretariat to prepare a reader-friendly summary of the technical paper referred to in paragraph 41 above and make it available in all six official languages of the United Nations by April 2025;

43. *Takes note* of the estimated budgetary implications of the activities to be undertaken by the secretariat referred to in paragraphs 13, 37 and 42 above;

44. *Requests* that the actions of the secretariat called for in this decision be undertaken subject to the availability of financial resources.

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<sup>18</sup> As per decision 3/CMA.4, para. 11.

<sup>19</sup> FCCC/TP/2024/8.